



## DEFENSE SECURITY COOPERATION AGENCY

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WASHINGTON, D.C. 20301-2800

December 16, 2024

MEMORANDUM FOR DEPUTY UNDER SECRETARY OF THE AIR FORCE FOR  
INTERNATIONAL AFFAIRS  
DEPUTY ASSISTANT SECRETARY OF THE ARMY FOR DEFENSE  
EXPORTS AND COOPERATION  
DEPUTY ASSISTANT SECRETARY OF THE NAVY FOR  
INTERNATIONAL PROGRAMS  
DIRECTOR, DEFENSE CONTRACT MANAGEMENT AGENCY  
DIRECTOR, DEFENSE INFORMATION SYSTEMS AGENCY  
DIRECTOR, DEFENSE LOGISTICS AGENCY  
DIRECTOR, DEFENSE THREAT REDUCTION AGENCY  
DIRECTOR, MISSILE DEFENSE AGENCY  
DIRECTOR, NATIONAL GEOSPATIAL-INTELLIGENCE AGENCY  
DIRECTOR, SECURITY COOPERATION ACCOUNTING  
DIRECTORATE, DEFENSE FINANCE AND ACCOUNTING  
SERVICE, INDIANAPOLIS OPERATIONS  
DIRECTOR OF CYBERSECURITY DIRECTORATE AND DEPUTY  
NATIONAL MANAGER FOR NATIONAL SECURITY SYSTEMS,  
NATIONAL SECURITY AGENCY

SUBJECT: Defense Security Cooperation Agency Policy Memorandum 24-36, Title 10 Building Partner Capacity Long Term Solution [SAMM E-Change 690]

References: (a) Department of Defense Inspector General Report, Audit of the Afghanistan Security Forces Fund ([DoDIG-2023-082](#)), June 13, 2024

(b) Way Forward for Decoupling Building Partner Capacity Programs, Director Memo, November 17, 2023

(c) [DoD Financial Management Regulation \(FMR\), Volume 11A, Chapter 3](#)

Effective immediately, [DSCA Policy Memorandum \(PM\) 24-87](#) "Title 10 Building Partner Capacity Long Term Solution Policy Implementation" is hereby rescinded. DSCA PM 24-36 incorporates guidance in DSCA PM 24-87 and provides updates to Chapter 15 and Chapter 5. The policy in the attachment is incorporated into the DSCA SAMM at <https://samm.dsca.mil>.

Since Fiscal Year (FY) 2020, DSCA and the Military Departments have been working toward a solution to fully decouple Title 10 (T10) Building Partner Capacity (BPC) appropriations from the Foreign Military Sales (FMS) Trust Fund. Decoupling remediates significant legal and audit concerns about the Security Cooperation community's ability to track, monitor, and execute appropriated funds by the period of availability.

T10 BPC funds appropriated in FY 2025, FY 2024 Women, Peace, and Security, FY 2024 Counter-Islamic State of Iraq and Levant/Counter-Islamic State of Iraq and Syria Train and Equip Fund, and all future year appropriations must be fully executed outside the FMS Trust Fund.

Execution will take place within an organization's established T10 accounting system and in accordance with standard T10 funds receipt, distribution, and execution processes. DSCA established new BPC processes within the Defense Security Assistance Management System (DSAMS) to facilitate execution of BPC funds in support of the provision of defense articles, services, and training to a benefitting partner.

DSAMS provides two methods for executing BPC funds - either through a BPC case or through a BPC training grant. A BPC case is generally to be used for the provision of materiel, and will list all defense articles, services, and small-scale construction. It may also contain training specifically related to the use of U.S. defense articles or services. A BPC training grant will only include training managed and executed by the appropriate training field activity.

This policy establishes two versions of SAMM Chapter 15. Chapter 15 provides guidance for T10 FY 2025 BPC appropriations, FY 2024 Women, Peace, and Security, and FY 2024 Counter-Islamic State of Iraq and Levant/Counter-Islamic State of Iraq and Syria Train and Equip Fund, and all future year appropriations. Chapter 15-Legacy provides guidance on all other T10 BPC programs and Title 22 BPC programs. Chapter 15-Legacy can be found under the SAMM Chapter listing and will be a subset of Chapter 15.

The case closure process for cases decoupled from the FMS Trust Fund will be forthcoming in a separate policy memo.

If you have questions on this memorandum, please contact the Office of Business Operations, Financial Policy & Regional Execution Directorate, Financial Policy Division (OBO/FPRE/FP), [dscn.ocr.obo.list.fpre-fp@mail.mil](mailto:dscn.ocr.obo.list.fpre-fp@mail.mil). Please reference the DSCA Policy Number and memo subject. For general questions about the SAMM, please contact the Office of Strategy, Plans, and Policy, Execution Policy, and Analysis Directorate (SPP/EPA), [dscn.ocr.spp.mbx.epa@mail.mil](mailto:dscn.ocr.spp.mbx.epa@mail.mil).

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J. Aaron Harding  
Acting Deputy Director  
Defense Security Cooperation Agency

Attachments:

SAMM E-Change 690 - Title 10 Building Partner Capacity Long Term Solution

**Security Assistance Management Manual E-Change 690**

**TITLE 10 BUILDING PARTNER CAPACITY LONG TERM SOLUTION**

1. Update SAMM Chapter 15.

**See Chapter 15 and Chapter 15-Legacy**

2. Update Table C5.T6. Case Development Categories and Standards, Category D

To:

<b>Category</b>	<b>Description</b>	<b>Standard</b>	<b>Clock Start</b>	<b>Clock Stop</b>
D	<p>BPC (or other non-FMS programs that use FMS processes and procedures) and associated Amendments and Modifications.</p> <p>Note: All BPC LOAs and associated Amendments and Modifications must be tracked as Category D regardless of the type of items included on the document. While these documents may include Blanket Order or Defined Order articles and services, they are inherently BPC cases. Assignment of BPC case documents to Category A, B, or C is not allowed.</p>	85% within 60 days	LOR Receipt	BPC Wait
	<b>T10 BPC cases utilizing the Long Term Solution effective 1 October 2024.</b>	<b>85% within 60 days</b>	<b>Customer Request Complete</b>	<b>BPC Wait</b>