



DEFENSE SECURITY COOPERATION AGENCY
2800 DEFENSE PENTAGON
WASHINGTON, D.C. 20301-2800

22 SEPT 2025

MEMORANDUM FOR COMMANDERS OF THE COMBATANT COMMANDS
DEPUTY ASSISTANT SECRETARY OF THE ARMY FOR
DEFENSE EXPORTS AND COOPERATION
DEPUTY ASSISTANT SECRETARY OF THE NAVY FOR
INTERNATIONAL PROGRAMS
DEPUTY UNDER SECRETARY OF THE AIR FORCE FOR
INTERNATIONAL AFFAIRS
DIRECTOR, DEFENSE CONTRACT MANAGEMENT AGENCY
DIRECTOR, SECURITY ASSISTANCE, DEFENSE FINANCE AND
ACCOUNTING SERVICE
DIRECTOR, DEFENSE INFORMATION SYSTEMS AGENCY
DIRECTOR, DEFENSE LOGISTICS AGENCY
DIRECTOR, DEFENSE THREAT REDUCTION AGENCY
DIRECTOR, MISSILE DEFENSE AGENCY
DIRECTOR, NATIONAL GEOSPATIAL-INTELLIGENCE
AGENCY
DIRECTOR, DEFENSE LOGISTICS INFORMATION SERVICE
DIRECTOR, DEFENSE LOGISTICS AGENCY DISPOSITION
DEPUTY DIRECTOR FOR INFORMATION ASSURANCE,
NATIONAL SECURITY AGENCY

SUBJECT: Reference Guidance on Offset Implementation for the Security Cooperation
Community, Defense Security Cooperation Agency, (DSCA) Policy 25-79 (SAMM
E-Change 776)

This update provides supplemental reference guidance to the Security Assistance Management Manual (SAMM) on offset administration within the U.S. Foreign Military Sales (FMS) program. The offset guidance document provides instruction to the Security Cooperation (SC) community that: expounds upon U.S. policy and regulations relating to offset administration in FMS; provides best practices and clarifications to improve the implementation; enhances situational awareness of stakeholder roles; and provides an accessible repository of responses to frequently asked questions from the SC community that will be updated as needed.

A handwritten signature in black ink, reading "Hussam Bader", is positioned above the name and title of the signatory.

Hussam Bader
Acting Assistant Director
Strategy, Plans, and Policy

Attachments:

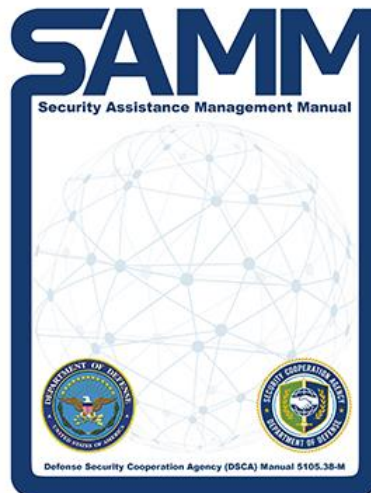
- 1) Security Assistance Management Manual (SAMM), E-Change 776
- 2) Guidance on Offset Implementation for the Security Cooperation Community

Attachment 1: Security Assistance Management Manual (SAMM), E-Change 776

- 1) Update Chapter 6 by adding the following section:

C6.3.9.4. Reference Guide on Offset Implementation. A Supplemental reference guide has been provided in the [Common Access Card \(CAC\)-Enabled SAMM](#). The supplemental guidance includes clarity of stakeholder roles, best practices, frequently asked questions, and points of contacts within the IAs. Please reach out to DSCA (Office of International Operations, Weapons Directorate (IOPS/WPN)) at dsca.ncr.iops.list.wpns-all-members@mail.mil for more information on policy inquiries and to dsca.ncr.ogc.mbx.fo-admin@mail.mil for legal inquiries.

Attachment 2: Reference Guide on Offset Implementation for the Security Cooperation Community



NOTE: Attachment is CUI and has been removed from this posting.

Please see the [CAC-Enabled SAMM](https://dod365.sharepoint-mil.us/sites/OSDDSCA-CUI-SAMM) (<https://dod365.sharepoint-mil.us/sites/OSDDSCA-CUI-SAMM>) for the attachment.

Contact DSCA (Office of International Operations, Weapons Directorate (IOPS/WPN)) at dsca.ncr.iops.list.wpns-all-members@mail.mil for more information related to policy inquiries and to dsca.ncr.ogc.mbx.fo-admin@mail.mil for legal inquiries.

DoD CAC Holders: please contact DSCA Office of Strategy, Plans, and Policy, Execution Policy and Analysis Directorate (SPP/EPA) at dsca.ncr.spp.mbx.epa@mail.mil with any questions regarding access to the site.