



DEFENSE SECURITY COOPERATION AGENCY

2800 DEFENSE PENTAGON
WASHINGTON, D.C. 20301-2800

24 JUL 2026

MEMORANDUM FOR DEPUTY UNDER SECRETARY OF THE AIR FORCE FOR
INTERNATIONAL AFFAIRS
DEPUTY ASSISTANT SECRETARY OF THE ARMY FOR
DEFENSE EXPORTS AND COOPERATION
DEPUTY ASSISTANT SECRETARY OF THE NAVY FOR
INTERNATIONAL PROGRAMS
DIRECTOR, DEFENSE CONTRACT MANAGEMENT AGENCY
DIRECTOR, DEFENSE INFORMATION SYSTEMS AGENCY
DIRECTOR, DEFENSE LOGISTICS AGENCY
DIRECTOR, DEFENSE THREAT REDUCTION AGENCY
DIRECTOR, MISSILE DEFENSE AGENCY
DIRECTOR, NATIONAL GEOSPATIAL-INTELLIGENCE
AGENCY
DIRECTOR, SECURITY COOPERATION ACCOUNTING
DIRECTORATE, DEFENSE FINANCE AND ACCOUNTING
SERVICE, INDIANAPOLIS OPERATIONS
DIRECTOR OF CYBERSECURITY DIRECTORATE AND DEPUTY
NATIONAL MANAGER FOR NATIONAL SECURITY
SYSTEMS, NATIONAL SECURITY AGENCY

SUBJECT: Defense Security Cooperation Agency Policy Memorandum 26-83, Clarification
Updates [SAMM E-Change 853]

This memorandum updates the Security Assistance Management Manual (SAMM) with clarification changes. This memorandum does not contain contextual policy changes. The policy in the attachment is incorporated into the DSCA SAMM at <https://samm.dsca.mil>.

If you have any questions concerning this guidance or questions relating to the SAMM, please contact DSCA (Office of Strategy, Plans, and Policy, Execution Policy and Analysis Directorate (SPP/EPA)), dsca.ncr.spp.mbx.epa@mail.mil.

A handwritten signature in blue ink, appearing to read "Hussam B", is enclosed in a light blue oval.

Hussam H. Bader
Acting Assistant Director
Strategy, Plans, and Policy

Attachments

1. Security Assistance Management Manual E-Change 853 - Clarification Updates
2. Security Assistance Management Manual E-Change 853 - CAC-SAMM Clarification Updates

Attachment 1: Security Assistance Management Manual E-Change 853

Clarification Updates

1. Update Table C4.T2C. Security Cooperation Customer and Regional Codes and Foreign Military Sales Eligibility (North Atlantic Treaty Organization) as follows:

Seasparrow (Sec 1004, P.L. 98-525) N3 NR NR\4 ~~No~~ Yes

2. Update the email address for the U.S. Army Corps of Engineers in Table C5.T3A. Military Department Organizations Authorized to Receive Letters of Request as follows:

E-MAIL: dll-hq-cn-security-assistance@usace.army.mil

3. Update Section C5.6.5.1.3. Cost Estimates as follows:

- Current:

C5.6.5.1.3. Cost Estimates: Rough Order of Magnitude (ROM) cost estimates and generic descriptions of the non-MDE elements of proposed sales are acceptable for processing CNs. For notification purposes, proposed sales should be developed for the maximum reasonable program scope and value to prevent the need to re-notify if the final offer should exceed the initial notification.

- Revised:

C5.6.5.1.3. Cost Estimates. Rough Order of Magnitude (ROM) cost estimates and generic descriptions of the ~~non-MDE elements of~~ proposed sales ~~elements~~ are acceptable for processing CNs. For notification purposes, proposed sales should be developed for the maximum reasonable program scope and value to prevent the need to re-notify if the final offer should exceed the initial notification.

4. Update Section C5.7.2.8. Transportation and Delivery as follows:

- Current:

C5.7.2.8. Transportation and Delivery. As the Lead Nation LOA involves a sale to a single country or NATO IO, the Lead Nation must export the defense articles and may retransfer them to Participating Nations only once they have left U.S. Customs territory. The Lead Nation shall not transfer title to Participating Nations in the United States as

they will not have an export authorization with which to clear U.S. Customs.

- Revised:

C5.7.2.8. Transportation and Delivery. As the Lead Nation LOA involves a sale to a single country or NATO IO, the Lead Nation must export the defense articles and may retransfer them to Participating Nations only once they have left U.S. Customs territory. The Lead Nation shall not transfer title to Participating Nations in the United States as they (**the Participating Nations**) will not have an export authorization with which to clear U.S. Customs.

5. Update Figure C5.F15. Template for 36(b)(5)(A) and 36(b)(5)(C) Transmittal Documents as follows:

- Current

(iv) (U) Significance. [Note: If this amendment includes MDE, state, “This notification is being provided because the additional MDE items were not enumerated in the original notification.”]

- Revised

(iv) (U) Significance. [Note: If this amendment includes MDE **and/or non-MDE items that were previously notified**, state, ~~“This notification is being provided because the additional MDE items were not enumerated in the original notification.”~~ “The inclusion of MDE and/or non-MDE represents an increase in capability over what was previously notified.” If this amendment includes new MDE and/or non-MDE items not previously notified, state, “This notification accounts for newly requested MDE and/or non-MDE items not previously notified. The inclusion of this MDE and/or non-MDE represents an increase in capability over what was previously notified.”] The proposed sale will support [purchaser’s] [rationale for sale].

6. Update Figure C5.F17. Template for Sensitivity of Technology as follows:

- Current

4. (U) A determination has been made that [purchaser] can provide substantially the same degree of protection for the sensitive technology being released as the U.S. Government. This sale is necessary in furtherance of the U.S. foreign policy and national security objectives outlined in the Policy Justification.

- Revised

4. (U) A determination has been made that [purchaser] can provide substantially the

same degree of protection for the sensitive technology being released as the U.S. Government. This **proposed** sale is necessary in furtherance of the U.S. foreign policy and national security objectives outlined in the Policy Justification.

7. Update Section C5.6.6.2. The Defense Security Cooperation Agency Reviews, Coordinates, and Submits the Draft Notification to State as follows:

- Current

C5.6.6.2. The Defense Security Cooperation Agency Reviews, Coordinates, and Submits the Draft Notification to State. Upon receipt of the data, DSCA (IOPS/GEX) reviews the notification package and coordinates the package within DoD. Once DoD coordination is complete, DSCA (IOPS/GEX) officially submits the notification package to State for review and approval.

- Revised

C5.6.6.2. The Defense Security Cooperation Agency Reviews, Coordinates, and Submits the Draft Notification to State. Upon receipt of the data, DSCA (IOPS/GEX) reviews the notification package and coordinates the package within DoD. Once DoD coordination is complete, DSCA (IOPS/GEX) officially submits the draft notification package to State ~~for review and approval.~~

8. Update Section C5.6.6.3. State Informal Notification Process (“Tiered Review”) as follows:

- Current

C5.6.6.3. State Informal Notification Process (“Tiered Review”). State reviews and coordinates the package with the NSC (if applicable). State then submits the package to Congress for the informal Tiered Review period. During the Tiered Review period, Congress has the opportunity to review CNs prior to formal submittal and to request further information. Although State and Congress have agreed to notional timelines for Tiered Review (See ([Table C5.T21.](#)), these timelines are not binding and Tiered Review is complete only when State has completed its consultations with Congress, which is normally, but not always, defined as clearances from HFAC and SFRC Chairpersons and Ranking Members (four clearances total from State committees of jurisdiction). If all clearances are received, State may authorize DSCA to submit formal notification to Congress before the Tiered Review period is complete.

- Revised

C5.5.6.3. State Informal Notification Process (“Tiered Review”). State reviews and coordinates the notification package with the NSC (if applicable). State then submits the notification package to Congress for the informal Tiered Review period. During the

Tiered Review period, Congress ~~has the opportunity to~~ reviews prior to formal submittal and requests further information, ~~if needed~~. Although State and Congress have agreed to notional timelines for Tiered Review (See ([Table C5.T21.](#)), these timelines are not binding and Tiered Review is complete only when State has completed its consultations with Congress, which is normally, but not always, defined as clearances from HFAC and SFRC Chairpersons and Ranking Members (four clearances total from State committees of jurisdiction). ~~If all clearances are received, Subsequently, State may authorize DSCA to~~ will submit formal notification to Congress ~~before the Tiered Review period is complete~~.

9. Update Section C5.6.6.4. Formal Notification as follows:

- Current

C5.6.6.4. Formal Notification. Once Tiered Review is complete (all four clearances received), State's Bureau of Political-Military Affairs, Office of Regional Security and Arms Transfers (PM/RSAT) provides authorization and DSCA (IOPS/GEX) submits the formal notification to Congress. Congress has a prescribed period ([Table C5.T22.](#)) to formally review the notification and object or not object to the proposed sale.

- Revised

C5.6.6.4. Formal Notification. Once Tiered Review is complete (all four clearances received), State's Bureau of Political-Military Affairs, Office of Regional Security and Arms Transfers (PM/RSAT) ~~provides authorization and DSCA (IOPS/GEX)~~ submits the formal notification to Congress, ~~and will notify DSCA once notified~~. Congress has a prescribed period ([Table C5.T22.](#)) to formally review the notification and object or not object to the proposed sale.

10. Update Section C5.6.6.6. Major Arms Sales as follows:

- Current

C5.6.6.6. Major Arms Sales. Following notification, DSCA posts a news release for each unclassified Section 36(b)(1) CN on the Major Arms Sales page on the [DSCA website](#). The news release is developed primarily from the Policy Justification section of the CN.

- Revised

C5.6.6.6. Major Arms Sales. Following notification, ~~State publishes a web post DSCA posts a news release~~ for each unclassified Section 36(b)(1) and Section 36(b)(5)(C) CN on the ~~State website. the Major Arms Sales page on the DSCA website. The news release is developed primarily from the Policy Justification section of the CN.~~

11. Updates C5.6.5.5 Congressional Notification (CN) Transmittal Document as follows:

- Current

C5.6.5.5. Congressional Notification Transmittal Document. The IA must submit a draft transmittal document for all 36(b) notifications. This document, along with the Policy Justification and Sensitivity of Technology (if applicable), will be delivered to Congress as the formal CN package. The transmittal format for 36(b)(1) packages differs from 36(b)(5)(A) and 36(b)(5)(C) packages. [Figure C5.F14.](#) and [Figure C5.F15.](#) provide templates detailing all required information, the proper format, and suggested language and tips.

- Revised

C5.6.5.5. Congressional Notification Transmittal Document. The IA ~~must~~ **is required to use the templates in** [Figure C5.F14.](#) and [Figure C5.F15.](#) to submit a draft transmittal document for all 36(b) notifications. This document, along with the Policy Justification and Sensitivity of Technology (if applicable), will be delivered to Congress as the formal CN package. The transmittal format for 36(b)(1) packages differs from 36(b)(5)(A) and 36(b)(5)(C) packages. [Figure C5.F14.](#) and [Figure C5.F15.](#) provide templates detailing all required information, the proper format, and suggested language and tips.

12. Update Table C6.T8 Instruction 6 as follows:

- Current

#	Instruction
6	<u>Expiration Date.</u> The Amendment expiration date follows the same rules as for an LOA. See Figure C5.F6. for current country level timeframes.

- Revised

#	Instruction
6	<u>Expiration Date.</u> The Amendment expiration date follows the same rules as for an LOA. See Figure C5.F6. for current country level timeframes. See the CAC-Enabled SAMM (DoW CAC Holders Only) for Country unique Offer Expiration Dates (OEDs).

13. Update the Appendix 1 USML Headers as follows:

Current	Revised
A1 NC Charge	A1 NC Recoupment Charge
A1 Previous NC Charge	A1 Previous NC Recoupment Charge

14. Updates section C13.3.4.6 Case Performance Reporting System to Solution as follows:

- Current

C13.3.4.6. Case Performance Reporting System. DSCA (Office of Business Operations, Financial Policy and Regional Execution Directorate, Financial Analysis and Compliance Division (OBO/FPRE/FAC)) utilizes the Case Performance Reporting System (CPRS) to provide Congress, State, Department of Commerce, and DSCA with a DoD-wide view of FMS as well as other DoD and State sales programs information. DSCA (OBO/FPRE/FAC) uses the CPRS to gather monthly and quarterly materiel delivery data to produce unclassified and classified congressional reports. The system is sourced with monthly transactions received from IAs through DSAMS. Quarterly materiel delivery transactions are received from DIFS.

- Revised

C13.3.4.6. Case Performance Reporting ~~System~~ Solution. DSCA (Office of Business Operations, Financial Policy and Regional Execution Directorate, Financial Analysis and Compliance Division (OBO/FPRE/FAC)) utilizes the Case Performance Reporting ~~System~~ Solution (CPRS) to provide Congress, State, Department of Commerce, and DSCA with a DoD-wide view of FMS as well as other DoD and State sales programs information. DSCA (OBO/FPRE/FAC) uses the CPRS to gather monthly and quarterly materiel delivery data to produce unclassified and classified congressional reports. The system is sourced with monthly transactions received from IAs through DSAMS. Quarterly materiel delivery transactions are received from DIFS.

15. Add the JATM Missile to Appendix 2 - Transportation Cost Look-Up Tables as follows:

Air Force Annex

CAT	NSN	ITEM	CY26 CODE 8 ESTIMATED ACTUAL TOTAL	CY26 CODE 9 ESTIMATED ACTUAL TOTAL
JATM MISSILE				
	1410-00-724-4617	AIM-260	\$1,108	\$3,210

16. Update Design and Construction Services program in Appendix 08 as follows:

Title	Design and Construction Services on U.S Military Installations
Acronym	DC

Title 10	Yes
Title 22	Yes
SC or SA	SA
Subject To BPC LOA	No
Program Duration	Permanent
Program Authority Status	Active
Legal Citation	Section 21 of the Arms Export Control Act (AECA) (22 U.S.C. 2761), as amended Section 29 (AECA) (22 U.S.C.2769) Foreign Military Construction Sales Section 61 of the AECA, as amended (22 U.S.C. 2796) 10 U.S.C. 2801(a), Department of Defense Military Construction 10 U.S.C. 2802 Military Construction Projects
Program Area	Countries determined eligible by the President of the United States for Foreign Military Sales (FMS)
Program Use	Provides: Design and Construction Services for on U.S. military installations via FMS

17. Update Special Defense Acquisition Fund program in Appendix 08 as follows:

Title:	Special Defense Acquisition Fund
Acronym	SDAF
Title 10	Yes
Title 22	Yes
SC or SA	SA
Subject To BPC LOA	No (but SDAF sourced items may be included on BPC LOAs)
Program Duration	Permanent
Program Authority Status	Active
Legal Citation	AECA, Section 51 (22 U.S.C. 2795), 10 U.S.C. 114(c) , and Annual Department of State Foreign Operations and Consolidated Appropriation Act
Program Area	Global

Program Use	Provides: • Defense Articles • Defense Services
-------------	--

18. Update Appendix 9 Table 4 Agent Sales and Lead Nations link note as follows:

- Current

AP9.T4. Special Letter of Offer and Acceptance Topic Areas and Security Assistance Management Manual Links

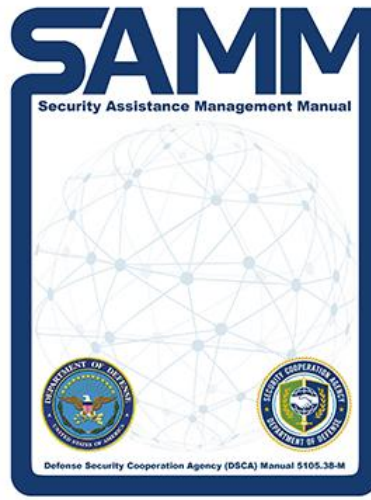
<u>Agent Sales W7 and Lead Nation N4:</u> Both Agent Sales and Lead Nation cases have similar attributes, with respect to requirements for nickname, pricing, identification of participating countries, and special notes. A special Lead Nation note must be included in the Case Tracking System (CTS) LOA package. Lead Nation cases can be from either a International Organization (IO) or country, while an Agent Sale is from an IO to one or more countries.	Section C5.6.2. "Lead Nation Procurements" Section C5.6.2.5. "Case Development" [Lead Nation] Section C5.6.3. "Agent Sales" Section C5.6.3.5. "Case Development" [Agent Sales]
---	---

- Revised

AP9.T4. Special Letter of Offer and Acceptance Topic Areas and Security Assistance Management Manual Links

<u>Agent Sales W7 and Lead Nation N4:</u> Both Agent Sales and Lead Nation cases have similar attributes, with respect to requirements for nickname, pricing, identification of participating countries, and special notes. A special Lead Nation note must be included in the Case Tracking System (CTS) LOA package. Lead Nation cases can be from either a an North Atlantic Treaty Organization (NATO) International Organization (IO) or country, while an Agent Sale LOA is from an IO to one or more countries.	Section C5.6.2. "Lead Nation Procurements" Section C5.6.2.5. "Case Development" [Lead Nation] Section C5.6.3. "Agent Sales" Section C5.6.3.5. "Case Development" [Agent Sales]
---	---

Attachment 2 - CAC -SAMM Clarification Updates



NOTE: Attachment has been removed from this posting.

Please see the [CAC-Enabled SAMM](https://dod365.sharepoint-mil.us/sites/OSDDSCA-CUI-SAMM) (<https://dod365.sharepoint-mil.us/sites/OSDDSCA-CUI-SAMM>) for the attachment.

Contact DSCA Office of Strategy, Plans, and Policy, Execution Policy and Analysis Directorate (SPP/EPA) at dsca.ncr.spp.mbx.epa@mail.mil for more information related to this policy.

DoD CAC Holders: Please also contact DSCA SPP/EPA at dsca.ncr.spp.mbx.epa@mail.mil with any questions regarding access to the site.